

Message Text

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NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

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R 231915Z NOV 73

FM AMEMBASSY BONN

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E.O. 11652: N/A

TAGS: PINT, GW

SUBJECT: CDU NATIONAL PARTY CONVENTION, NOV 18-21

REF: (A) BONN 16052; (B) BONN 14758

BEGIN SUMMARY. PARTY CHAIRMAN HELMUT KOHL SUCCEEDED
IN OBTAINING AN OVERWHELMING MAJORITY FOR HIS PROPOSAL
ON INDUSTRIAL CODETERMINATION (MITBESTIMMUNG). DEBATE
ON THIS ISSUE WAS LIVELY BUT CONCILIATORY IN TONE. THE
KOHL, CARSTENS, BIEDENKOPF TROIKA FUNCTIONED WELL.

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WARNING THAT THE FRG HAS SERIOUS PROBLEMS, THEY

HAMMERED HOME A STRONG ATTACK ON THE GOVERNMENT'S DOMESTIC AND FOREIGN POLICIES, EXPRESSED UNEQUIVOCAL SUPPORT FOR STRONG TIES WITH THE U.S., AND PRESENTED THE PARTY AS A CLEAR ALTERNATIVE TO THE SPD AND FDP.
END SUMMARY

1. MANY FEARED ON THE EVE OF THE CONVENTION THAT THE PARTY WAS DEALING WITH THE "WRONG ISSUE AT THE WRONG TIME" AND THAT KOHL WOULD EITHER HAVE TO COMPROMISE ON THE MITBESTIMMUNG ISSUE OR BE FACED WITH SERIOUS DISSENTION WITHIN THE PARTY (REF A). IN FACT, ALTHOUGH KOHL MET SEVERAL TIMES UP UNTIL THE LAST MINUTE WITH SOCIAL POLICY COMMITTEE CHAIRMAN KATZER (LABOR WING) AND JUNGHE UNION CHAIRMAN WISSMANN (THE CDU YOUTH ORGANIZATION), THEY DID NOT REACH A COMPROMISE. INSTEAD, KOHL AND THE EXECUTIVE BOARD PRESENTED THE CONVENTION WITH AN ONLY SLIGHTLY MODIFIED VERSION OF THEIR ORIGINAL PROPOSAL. THIS WAS COUNTERED BY AN ALTERNATIVE PROPOSAL TABLED BY KATZER AND COMPANY. THE FIVE-HOUR DEBATE WHICH FOLLOWED WAS HEATED AND AT TIMES EMOTIONAL, BUT BIEDENKOPF AND KATZER, APOLOGIZING TO EACH OTHER FOR HARD WORDS EARLIER IN THE WEEK, KEPT THE DEBATE WITHIN BOUNDS. WHEN THE VOTE CAME, KATZER'S MOTION WAS DEFEATED BY A MAJORITY OF ROUGHLY 2:1. THE DELEGATES THEN VOTED 559 TO 97, WITH 11 ABSTENTIONS AND 10 VOID, IN FAVOR OF THE EXECUTIVE BOARD'S MODEL.

2. THE MITBESTIMMUNG MODEL ADOPTED BY THE CONVENTION PROVIDES FOR THE ESTABLISHMENT OF A PARTY COMMISSION TO FORMULATE PROPOSALS FOR A NEW CORPORATION LAW ENSURING "A PARTNERSHIP RELATIONSHIP OF WORKERS, SHAREHOLDERS AND MANAGEMENT" ON THE BASIS OF PARITY. UNTIL SUCH A NEW LAW IS DEVELOPED, WORKERS WILL PARTICIPATE IN INDUSTRIAL DECISION-MAKING THROUGH THE COMPANY SUPERVISORY BOARD (AUFSICHTSRAT) MADE UP OF AN EQUAL NUMBER OF WORKERS AND SHAREHOLDERS. WORKER REPRESENTATIVES SHALL INCLUDE AT LEAST ONE BLUE COLLAR, ONE WHITE COLLAR, AND ONE MANAGERIAL EMPLOYEE. IF A TIE VOTE PREVENTS A DECISION OF THE AUFSICHTSRAT, MANAGEMENT CAN ACT ALONE. MANAGEMENT IS SELECTED BY THE LIMITED OFFICIAL USE

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AUFSICHTSRAT; IN THE EVENT OF A TIE, THE DECIDING VOTE IS CAST BY THE AUFSICHTSRAT CHAIRMAN, WHO IS CHOSEN BY TWO-THIRDS OF THE AUFSICHTSRAT OR, IF NO AGREEMENT CAN BE REACHED, BY THE GENERAL ASSEMBLY OF SHAREHOLDERS.

3. INTRA-PARTY DEBATE ON THIS ISSUE IS NOT OVER. ALMOST ONE-THIRD OF THE DELEGATES SUPPORTED KATZER'S PROPOSAL

CALLING FOR A MERGING OF MANAGEMENT AND AUFSICHTSRAT
FUNCTIONS IN A NEW COMPANY COUNCIL (UNTERNEHMENS RAT)
BASED ON PARITY AND IN WHICH MANAGEMENT WOULD NOT RPT
NOT HAVE THE LAST WORD. THIS DEBATE WILL CONTINUE IN
THE COMMISSION TO DISCUSS A NEW COMPANY LAW WHICH WILL
BE NAMED JOINTLY BY BIEDENKOPF AND KATZER. IN THE
MEANTIME, HOWEVER, THE CONSENSUS OF THE CONVENTION--
AS EVIDENCED BY THE FACT THAT ABOUT ONE HALF OF KATZER'S
SUPPORTERS ALSO VOTED FOR THE KOHL PROPOSAL--IS THAT
THE CDU MUST STAND TOGETHER ON THIS QUESTION. THIS
DECREASES THE LIKELIHOOD THAT THE CDU LEFT WING WILL
VOTE WITH THE SPD IN A SHIFTING MAJORITY MANEUVER IN

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THE BUNDESTAG--A POSSIBILITY WHICH HAS BEEN FEARED BY THE FDP AND WHICH, IN ANY EVENT, WILL DEPEND ON THE REACTION OF THE SPD PARLIAMENTARY GROUP TO WHATEVER LEGISLATIVE PROPOSAL BRANDT AND SCHEEL FINALLY WORK OUT.

4. THE PLAY OF RIGHT WING AS WELL AS LEFT WING FORCES WAS CLEARLY EVIDENT. MANY CDU STALWARTS WERE DISTRESSED BY THE FACT THAT THE CDU EXECUTIVE BOARD, IN CONTRAST TO THE CSU, HAD TAKEN A STAND ON MITBESTIMMUNG. THEY LIMITED OFFICIAL USE

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FEARED THAT KOHL WAS UNNECESSARILY RISKING HIS PERSONAL POSITION AND THE UNITY OF THE PARTY ON AN ISSUE WHICH THE GOVERNING SPD-FDP COALITION WILL DECIDE ANYWAY. SOME ALSO BELIEVED THAT ANY FORM OF MITBESTIMMUNG SHOULD BE OPPOSED BY THE CDU AS HARMFUL TO THE INTERESTS OF BUSINESS AND THE ECONOMY. UNABLE TO PREVENT THE EXECUTIVE BOARD FROM ADOPTING A POSITION, AND ONE TO THE LEFT OF THAT ADOPTED IN DUESSELDORF IN 1971 AT THAT, THEY WEIGHED IN HEAVILY AGAINST KATZER'S PROPOSAL.

5. THE CSU, REPRESENTED BY DOLLINGER, MADE ITS POINT LOUDLY AND CLEARLY ON THE OPENING DAY OF THE CONVENTION. NOTING THAT THE CDU/CSU HAD WORKED TOGETHER FOR 24 YEARS, HE WARNED THAT HE HOPED THEY "WOULD BE ABLE TO CELEBRATE THEIR SILVER ANNIVERSARY." FRANZ JOSEF STRAUSS APPEARED AT THE CONVENTION ON THE MORNING FOLLOWING THE VOTE ON MITBESTIMMUNG. HE STATED THAT THE CSU WOULD WORK TOGETHER WITH THE CDU IN THE BUNDESTAG ON THE ISSUE, BUT TOOK NO POSITION ON THE SUBSTANCE OF THE CONVENTION'S DECISION, PROMISING ONLY "TO STUDY IT CAREFULLY."

6. STRAUSS ALSO LAUNCHED INTO A VIGOROUS ATTACK ON THE DOMESTIC AND FOREIGN POLICIES OF THE GOVERNMENT, REINFORCING THE OPENING STATEMENTS OF KOHL, SECRETARY-GENERAL BIEDENKOPF, AND PARLIAMENTARY GROUP LEADER CARSTENS. THEY BITTERLY CRITICIZED THE POSITION TAKEN BY THE FRG AND THE EC ON THE MIDDLE EAST AND CHARGED THE GOVERNMENT WITH SOFTNESS IN THE CONDUCT OF ITS OSTPOLITIK. EMPHASIS OF THEIR FOREIGN POLICY STATEMENTS WAS ON THE ABSOLUTE NECESSITY OF MAINTAINING AND STRENGTHENING FRG-U.S. TIES AND THE ATLANTIC ALLIANCE. ASKED IN THE PRESS CONFERENCE FOLLOWING THE CONVENTION

WHAT A CDU GOVERNMENT WOULD HAVE DONE DURING THE MIDDLE
EAST CRISIS, KOHL STATED SIMPLY "WE WOULD HAVE STOOD
BY OUR FRIENDS."

7. ON THE DOMESTIC SIDE, THE LEADERSHIP FOCUSED ON WHAT
CARSTENS CALLED "THE SYSTEMATIC, PURPOSEFUL, AND
SUCCESSFUL ADVANCE OF COMMUNIST, NEO-MARXIST, ANTI-
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DEMOCRATIC AND ANTI-CONSTITUTIONAL FORCES" IN THE FRG.
THRUST OF THE CDU'S MESSAGE WAS THAT THE GOVERNMENT
IS TOLERATING, AND SOME ELEMENTS OF THE SPD ARE
ENCOURAGING, THE EMPLOYMENT OF RADICALS IN THE PUBLIC
SERVICE AND THE SPREAD OF CLASS STRUGGLE IDEOLOGY AND
CONFLICT-ORIENTED THINKING IN THE SCHOOLS.

8. THE FDP WAS EXPLICITLY INCLUDED IN THIS ATTACK.
CARSTENS EMPHASIZED THAT SCHEEL, AS WELL AS BRANDT AND
BAHR, MUST BE HELD RESPONSIBLE FOR MISTAKES IN
OSTPOLITIK. IN AN OBVIOUS REACTION TO THE FDP'S VERBAL
SLAPS AT THE CDU IN WIESBADEN THE WEEK BEFORE, THE CDU
LEADERSHIP MADE IT CLEAR THAT THE PARTY COULD MANAGE

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NICELY WITHOUT THE FDP. AT THE SAME TIME THEY SUGGESTED
THAT THE FDP CONSIDER MORE CAREFULLY THE COMPATIBILITY
OF ITS OBJECTIVES WITH THOSE OF THE SPD.

9. CONVENTION DECISIONS ON INCREASED CAPITAL ACCUMULATION
(VERMOEGENSBILDUNG), REAL ESTATE LAW (BODENRECHT) AND
VOCATIONAL TRAINING (BERUFLICHE BILDUNG) FOLLOWED THE
MAIN LINES OF EXECUTIVE BOARD PROPOSALS (REF B) WITH
THE EXCEPTION OF BODENRECHT, WHICH WAS AMENDED IN A
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CONSERVATIVE DIRECTION.

10. IN SUM, THE CDU BEHAVED LIKE AN OPPOSITION PARTY.
THE KOHL, CARSTENS, BIEDENKOPF LEADERSHIP FUNCTIONED
EFFECTIVELY, THERE WAS A DISPLAY OF BASIC PARTY UNITY,
AND THE DELEGATES ENDORSED A CLEAR ALTERNATIVE PROGRAM
ON ALL MAJOR POLITICAL ISSUES. THE CONVENTION RECEIVED
A GOOD PRESS, AND OPINION POLL RESULTS ANNOUNCED NOV 19
GAVE THE CDU 49 PERCENT OF THE ELECTORATE, COMPARED TO
11 PERCENT FOR THE FDP AND 38 PERCENT FOR THE SPD.

11. NEVERTHELESS, THE ANSWER TO THE QUESTION "WHO IS TO
LEAD THE CDU WHERE AND HOW FAST" IS STILL UNCLEAR. THE
ATMOSPHERE OF TENSION AND DISQUIET EVIDENT AT THE OPEN-
ING OF THE CONVENTION GAVE WAY NOT TO A SPIRIT OF
NOTICABLE OPTIMISM AND SELF-CONFIDENCE BUT RATHER TO
A SENSE OF RELIEF THAT DISASTER HAD BEEN AVOIDED AND
THAT THE PARTY IS IN FACT FUNCTIONING. KOHL,
BIEDENKOPF AND CARSTENS SHARED THE SPOTLIGHT; EACH
PERFORMED WELL. STOLTENBERG'S ROLE WAS CLEARLY

SECONDARY AND HIS PERFORMANCE UNINSPIRING. BARZEL
BACKED UP KATZER IN A SPEECH ON MITBESTIMMUNG NOTABLE
CHIEFLY FOR THE RIPPLE OF CYNICAL LAUGHTER WHICH MET
HIS CLAIM THAT HE "HAD ALWAYS SUPPORTED" THE LEFT WING
VIEWS ON THIS SUBJECT. THE MITBESTIMMUNG DECISION WAS
A CLEAR VICTORY FOR KOHL, BUT THE CONVENTION WAS ONLY
THE FIRST ROUND FOR THE NEW LEADERSHIP. THERE WILL BE
OTHER TESTS AND CONTINUING JOCKEYING WITHIN THE PARTY
BETWEEN NOW AND THE 1976 ELECTIONS.
HILLENBRAND

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Message Attributes

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Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
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